

Multi-Country Demobilization and Reintegration Program
Progress Report and Work Plan
November-December 2002

January 18, 2003

1. This report provides an update of activities carried out under the Multi-Country Demobilization and Reintegration Program (MDRP) since the time of the previous progress report (October 31, 2002). The report is organized by the four main components of the MDRP, namely: (i) national demobilization and reintegration programs; (ii) special projects; (iii) regional activities; and (iv) overall program management. A revised work plan for the period January-March 2003 is also included in this report.

1. National Programs

Rwanda

2. To date, the Rwanda Demobilization and Reintegration Program (RDRP) has demobilized 9,455, ex-combatants, provided Basic Needs Kit (BNK) to 8,452, paid reinsertion allowance to 6,694, and initiated activities to proceed with the reintegration phase of the program. Individual profiles have been prepared and ID cards issued to all the demobilized ex-combatants. The funding for these activities has been secured using a combination of bilateral funding, Government resources and IDA credit funds. Furthermore, with MDRP support, the Rwandan and Congolese representatives continued discussing the best approaches and specific strategies for expediting the repatriation of Rwandan armed groups from the DRC (see below). The MDRP Trust Fund Committee endorsed co-financing of the RDRP in The Hague and an MDTF grant agreement worth approximately \$15-18 million will be finalized with the Rwandan Government by early 2003.

Angola

3. While the appraisal of the Angola Demobilization and Reintegration Program (ADRP) was completed successfully in October, final negotiations planned for November were delayed. The Bank carried out a mission to Angola in early December to help resolve outstanding issues as well as try and address donor partner concerns about the pace and nature of government demobilization efforts to date. The main concerns include: (i) program IDs not being distributed prior to discharge for quartering areas, (ii) some indications of involuntary resettlement of ex-FMU, (iii) insufficient commitment and capacity on the part of IRSEM (GoA's executing agency for the ADRP) to implement the program, and (iv) inadequate reintegration opportunities available in the areas of ex-combatant return.

4. The MDRP partners are continuing to work with Government to try and address these issues. In response to the fourth concern, and based on recommendations made by the MDRP partners at The Hague, a UNDP/ILO team visited Angola in order to prepare

one or more special projects that could kick-start reintegration efforts under the Program. It is expected that special project proposals for these activities will be presented to the MDRP Secretariat in January 2003 for subsequent review and approval as appropriate. Negotiations of the ADRP are now scheduled for January 27-31, 2003.

Other programs

5. The MDRP Secretariat, in collaboration with partners, has taken some initial steps in support of other potential national programs.

- Republic of Congo. The Secretariat has provided input and support to the proposed EC-led evaluation of demobilization and reintegration efforts to date (including the World Bank supported demobilization project and the UNDP small arms collection and reintegration program). The outcome of the evaluation (scheduled for mid-February) should provide input for a more comprehensive approach to DDR in Congo, and serve as the basis for future MDRP support.
- Uganda. The Secretariat contacted the Government in response to its letter requesting assistance in preparing a national DDR program. Nonetheless, while the Government has indicated a willingness to proceed with a comprehensive approach, donor partner concerns raised about Government's latest budget that exceeds an agreed-upon 2 percent cap on military expenditures will condition MDRP response. A meeting of the relevant donor partner technical group in Kampala is planned for January to discuss the current situation and plan for further MDRP action.
- Burundi. The recent signing of a cease-fire between the Government and CNDD/FDD and the agreement to deploy an African peacekeeping force have enhanced the possibility of initiating formal preparation of a national demobilization and reintegration program. Furthermore, Government and UNICEF are preparing special project proposals for vulnerable groups and children respectively. An MDRP mission will visit Burundi in late January 2003 to assess the status of national program preparation and to review the two special project proposals.
- CAR. In response to the Government's letter requesting MDRP support for the expansion of the on-going UNDP funded and executed *Programme National de Démobilisation et de Réinsertion (PNDR)*, the Secretariat has worked with Government and UNDP in planning a mission that would assess what would be required to bring the PNDR under the MDRP framework. This mission will be fielded in February 2003. The mission will analyze the current situation on the ground and inform the preparation of a more comprehensive DDR program within the MDRP framework.
- DRC. The MDRP fielded a mission to the DRC from November 4 to December 14, 2002, as an interim arrangement to address several MDRP responsibilities until the regional DDR specialist is posted to Kinshasa. The aide-memoire, sent to MDRP partners separately, provides details about the mission's findings, activities and proposed next steps. An MDRP mission is planned for February 2003 to further preparation of DDR activities and enhance partner coordination.

2. Special Projects

6. The MDRP Secretariat responded to all special project applications formally submitted to date and a number of proposals are being revised as per comments provided. The first ad hoc review committee was formally established in Kinshasa and met for the first time on December 11-12, 2002. The committee adopted terms of reference, agreed on a technical proposal review process and reviewed the first four special project proposals. Annex 1 provides an update on the status of special project review.

7. In addition, the MDRP Secretariat revised the special projects procedural guidelines following the partners' meeting in The Hague, prepared a proposal development format, and is seeking Bank Management clearances on internal review and approval requirements. Also, work had been initiated on developing a model grant agreement for such special projects, drawing on similar grants used by the Bank with NGOs and UN agencies.

3. Regional Activities

DRC-Rwanda Cross-Border Sensitization

8. The MDRP Secretariat facilitated a third meeting of technical representatives of the Governments of Rwanda and DRC, in charge of demobilization and reintegration programs in Magaliesburg (South Africa) from December 16 to 18, 2002. The objective of the meeting was to finalize the preparation of a joint sensitization program to encourage members of the Rwandan armed group still in the DRC to return to Rwanda. The meeting resulted in the drafting of a joint strategy document underpinned by specific plans to expand on cross-border communications and sensitization activities. Representatives of MONUC and of the South African Government – Third Party Verification Mechanism participated in this workshop.

4. Program Management

Program Coordination

9. The MDRP Secretariat participated in a number of meetings during the quarter under review in relation to DDR activities in the greater Great Lakes region, including the following:

- MDRP AC and TFC meeting in The Hague; proceedings sent separately.
- UNDP/BCPR Meeting on DDR Experiences. On December 2, 2002, the Belgian Ministry of Foreign Affairs hosted a meeting in Brussels for UNDP/Bureau of Crisis Prevention and Recovery (BCPR) designed to brief donors and relevant partners on UNDP/BCPR DDR activities and lessons learned in DRC and the Republic of Congo. The meeting served to discuss and further understand specific

issues related to DDR programs and to clarify issues of coordination at the country-level between UNDP and the MDRP Secretariat.

- IPA Workshop. The Secretariat also attended a meeting on December 12-13 that was organized by the International Peace Academy, with support from UNDP and the German mission to the UN. The main purpose of the meeting was to discuss best practices in DDR programs drawing on a survey of international literature and three case studies of programs in Mozambique, Sierra Leone and the DRC.
- Meeting on the Great Lakes Conference. The Secretariat also made an initial contact during the quarter under review with SRSG Ambassador Ibrahima Fall responsible for the Great Lakes region and organizer of the Great Lakes conference. It was agreed that the MDRP could make an important contribution to the conference and that the Secretariat would maintain contact with the SRSG's office in Nairobi.
- In-country coordination. The MDRP Secretariat continued to support efforts encouraging close coordination of DDR activities in the individual countries.
 - In *Rwanda*, the Rwanda Demobilization and Reintegration Commission (RDRC) has established a Technical Coordination Group, which serves as a forum to share information with MDRP partners on implementation progress and to discuss opportunities for the provision of assistance.
 - In *Burundi*, the authorities chaired a meeting with external partners on December 19, 2002, in which they outlined the government's preparatory activities to date as well as its commitment to initiate preparation of a national program.
 - In the *DRC*, MONUC and UNDP held several DDR-related meetings during the reporting period. Furthermore, the establishment of an interim presence of the MDRP Secretariat since November 2002 has enhanced partner coordination in Kinshasa.
 - In *Angola*, a series of meetings were held with donor partners in Luanda to discuss the current status and challenges of preparing and implementing the ADRP. These efforts will be further strengthened with the arrival of the regional DDR specialists, as well as the posting of the new World Bank Country Manager in Luanda.

Staffing

10. By the end of the quarter, Bank management had made offers of employment to the four outstanding technical staff of the Secretariat and all four selected candidates had accepted. It is expected that all four will be in post no later than the end of the first quarter of 2003. As such, the Secretariat will reach its full operational strength during the next quarter.

11. As recommended by the partners at the Hague meeting, the MDRP also posted interim DDR specialists in Kinshasa from early November through mid-December to help strengthen coordination among MDRP partners and expedite the special projects ad

hoc committee and proposal review. MDRP will continue supporting this interim measure until the newly hired regional DDR specialist arrives in early 2003.

Trust Fund administration and expenses

12. By the end of the current reporting period, ten of eleven donors partners had signed administrative agreements with the Bank and taken actions to release respective payments to the Trust Fund. These initial deposits will provide the MDRP/TF with approximately \$50 million of resources for program expenditures.

13. As shown in Annex 2, total MDRP trust funds receipt as of December 31, 2002, stand at \$15.3 million, while total disbursements to date are \$492,760. Annex 2 also shows a detailed breakdown of these disbursements as of the close of the quarter. As of December 31, no national program nor special project disbursements have been made. Given actual and projected income, the MDRP/TF currently has adequate resources for projected financial needs of the program.

5. Plans for the Next Quarter

14. The focus of work for the MDRP Secretariat and the Program for the next three-month period (from January to March 2003) will be in the following broad areas (see Annex 3 for a more detailed work plan):

- *National programs*: to finalize grant agreement in Rwanda, and to initiate or continue with actions in support of national program preparation in CAR, Angola, Uganda, DRC and Burundi;
- *Special projects*: to finalize guidelines and enter into appropriate grant agreements for activities in the DRC, Burundi and Angola;
- *Regional activities*: to support the implementation of the joint DRC-Rwanda communications program; and
- *Program management*: to install all newly hired Secretariat staff, establish the MDRP website and other communication initiatives, and undertake the next six-month supervision mission with MDRP partners.

Annex 1: Status of Special Project Proposals

<i>Proposing Agency/Country</i>	<i>Project Name</i>	<i>Date Rcvd</i>	<i>Amount US\$</i>	<i>Ad Hoc Committee(AHC) Findings 12/12/02</i>	<i>Comments</i>
UNDP DRC	Community Recovery, Re-integration of ex-combatants and small arms reduction in Eastern Congo	Nov 02	14,582,035		Project Withdrawn.
World Vision DRC	Child Soldier Reintegration and Resettlement Project	Dec 02	3,104,224	Rejected	Project technically weak, not directly related to national program preparation. Not to be re-submitted without prior consultation with GoDRC, Unicef and other partners.
Save the Children – UK DRC	Support for the reunification and reintegration of former child soldiers in Rwanda and the DRC	Dec 02	2,048,222	Favourable but requiring amendments and resubmission to next AHC	Requires only minor clarifications and budgetary adjustments.
International Rescue Committee DRC	Situation assessment: Prospects for demobilization and reintegration of child soldiers in Orientale, N. Katanga, Maniema	Dec 02	1,437,461	Favourable but requiring amendments and resubmission to next AHC	Three separate NGO proposals were consolidated and presented as one project with three separate budgets. Project objectives not cost effective. Request for more program content related to actual child demobilization.
IFESH DRC					
CARE DRC					
UNDP/GoDRC DRC	Appui Aux Ex-combatants Blesses de Guerre	Dec 02	3,850,000	Requires substantial revision and re-submission to next AHC.	Project considered technically weak, not directly related to national program preparation, overlaps with existing project.

**Annex 2: MDRP Trust Fund (TF 50574) *
Unaudited Financial Statement**

Unaudited Account Statement: MDRP Trust Fund (TF 50574) *

Income & Disbursement Categories	US\$	
	as of 12/31/02	as of 10/31/02
1. Receipts to date		
a. advance from World Bank	0	500,000
b. Donor contributions	15,280,000	0
- Belgium **		
- Canada		
- Denmark	2,500,000	
- EC		
- France	2,020,000	
- Germany		
- Italy		
- Netherlands		
- Norway	3,510,000	
- Sweden	2,250,000	
- UK	5,000,000	
c. Investment Income	1,890	0
Total Receipts	15,281,890	500,000
2. Disbursements to date		
a. National Programs		
- Rwanda	0	0
- Angola	0	0
- DRC	0	0
b. Special Projects	0	0
c. Regional Activities	120,699	62,133
d. Program Management	322,801	142,095
e. Trust Fund administrative charge	49,260	0
Total Disbursements	492,760	204,227
3. Trust Fund Balance	14,789,130	295,773

* as of 12/31/02 (donor contributions shown as approximate US\$)

** EUR 2,007,937 received is held in an interim account and therefore not currently avail.

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Annex 3: MDRP Work Plan: January–March 2003

<i>Components</i>	<i>Performance Indicators</i>	<i>Timeframe</i>		<i>Responsible Parties</i>	<i>Comments</i>
		<i>As of 10/02</i>	<i>As of 12/02</i>		
<i>A. National programs</i>					
1. Rwanda	Grant agreement signed	December 2002	February 2003	MDRP Secretariat and Government of Rwanda	
2. CAR	Identification mission undertaken	January 2002	February 2003	MDRP partners, coordinated by UNDP	Actions will depend on evolving security situation
3. Uganda	Identification mission undertaken	February 2003	To be determined	MDRP partners, coordinated by Bank	MDRP to discuss with donor technical group in Kampala
4. Angola	Grant agreement signed	March 2003	April 2003	MDRP Secretariat and Government of Angola	Requires ADRP IDA grant successfully negotiated
5. Republic of Congo	DDR evaluation conducted	n/a	February 2003	EC with partners	MDRP to participate
6. DRC	Agreement on support to national DDR program	n/a	February 2003	MDRP partners, coordinated by UNDP	Request by Government of DRC; Government institutional focal point for DDR identified.
7. Burundi	Assessment mission undertaken	n/a	January 2003	MDRP partners coordinated by Bank	
<i>B. Special projects</i>					
8. Burundi	Grant agreement for vulnerable soldiers project signed	February 2003	Within 4 weeks of final approval	MDRP Secretariat and Government of Burundi	Awaits proposal from Government of Burundi and approval by MDRP partners
9. Burundi	Grant agreement for child soldiers project signed	February 2003	Within 4 weeks of final approval	MDRP Secretariat and UNICEF	Awaits proposal from UNICEF and approval by MDRP partners
10. DRC	Grant agreements signed	Within eight weeks of formal submission	Within 4 weeks of final approval	MDRP Secretariat and grant recipients	Awaits submission of revised proposal and approval of proposed projects
11. DRC	Grant agreement for dependent repatriation signed	n/a	Within 4 weeks of final approval	MDRP Secretariat and grant recipients	Awaits submission of proposal by MONUC and approval of proposed project
12. Other projects	Grant agreements signed	Within eight weeks of formal submission	Within 4 weeks of final approval	MDRP Secretariat and grant recipients	Awaits submission of further proposals and approval of proposed projects

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<i>Components</i>	<i>Performance Indicators</i>	<i>Timeframe</i>		<i>Responsible Parties</i>	<i>Comments</i>
		<i>As of 10/02</i>	<i>As of 12/02</i>		
<i>C. Regional activities</i>					
13. TCG meeting	Meeting organized, including study tour	January 2003	March/April 2003	MDRP Secretariat and TCG members	In conjunction with supervision mission or AC/TFC meeting
14. Cross-border planning	Meetings organized	Within four weeks of request	Within four weeks of request	MDRP Secretariat with participating governments	Applicable for DRC and CAR and neighboring countries; upon government request
15. Cross-border sensitization	Sensitization activities carried out	Within six weeks of request	Within six weeks of request	MDRP Secretariat, MONUC, relevant governments, other partners	Applicable for DRC and neighboring countries; upon government request
<i>D. Program Management</i>					
16. Administrative agreements	Agreements with donors signed	December 2002	Completed	MDRP Secretariat and MDTF donors	10 of 11 donor agreements signed
17. MDRP Secretariat	Recruitment completed	January 2003	Completed	MDRP Secretariat	
18. MDRP Secretariat	New staff installed	n/a	March 2003	Bank management	
19. MDRP website	Website established	January 2003	March 2003	MDRP Secretariat	MDRP communications strategy elaborated
20. Great Lakes conference	Planning meeting organized	February 2003	February 2003	MDRP Secretariat, UNDP/RSRG for Great Lakes and interested partners	Advance in the regional peace process
21. Joint supervision mission	Mission undertaken	March 2003	March 2003	MDRP Secretariat and MDRP partners	Advance planning in-country
22. In-country DDR coordination	Meetings organized regularly	Once every 1-2 months	Once every 1-2 months	Governments, lead agency, interested MDRP partners	